

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE

AMY S.,

**Plaintiff,**

V.

**COMMISSIONER OF SOCIAL SECURITY,**

**Defendant.**

CASE NO. C22-5715-BAT

## **ORDER REVERSING THE COMMISSIONER'S DECISION**

Plaintiff appeals the ALJs decision finding her not disabled. She contends the ALJ misevaluated the opinion of consultative examiner Robert Sise, M.D. Dkt. 10 at 1. For the reasons below, the Court **REVERSES** the Commissioner's final decision and **REMANDS** the case for further administrative proceedings under sentence four of 42 U.S.C. § 405(g).

## BACKGROUND

Plaintiff is currently 54 years old, has two years of college education and certification as a licensed practical nurse, and worked as a licensed practical nurse from 2004 until 2018. Tr. 212. In November 2018, she applied for benefits, alleging disability as of July 24, 2018. Tr. 192-93. Her application was denied initially and on reconsideration. Tr. 96-102, 104-10. The ALJ conducted a hearing in April 2021 (Tr. 34-60), and subsequently found Plaintiff not disabled. Tr.

1 16-28. As the Appeals Council denied Plaintiff's request for review, the ALJ's decision is the  
2 Commissioner's final decision. Tr. 1-7.

3 **DISCUSSION**

4 Plaintiff contends the ALJ misevaluated Robert G. Sise's M.D. opinions about her  
5 limitations. In evaluating a medical opinion, the ALJ is required to articulate the persuasiveness  
6 of the medical opinion, specifically with respect to whether the opinions are supported and  
7 consistent with the record. 20 C.F.R. § 404.1520c(a)-(c). An ALJ's consistency and  
8 supportability findings must be supported by substantial evidence. *See Woods v. Kijakazi*, 32  
9 F.4th 785, 792 (9th Cir. 2022).

10 “Supportability” and “consistency” are two distinct factors, and the ALJ must evaluate  
11 them as such. *See Woods*, 32 F.4th at 793 & n.4 (concluding an ALJ’s statement a medical  
12 opinion was “‘not supported by’ the record” was *not* a supportability finding, but instead, in fact,  
13 constituted a consistency finding, and holding to “avoid confusion in future cases, ALJs should  
14 endeavor to use these two terms of art – ‘consistent’ and ‘supported’ – with precision”). With  
15 respect to “supportability,” the regulations provide “[t]he more relevant the objective medical  
16 evidence and supporting explanations presented by a medical source are to support his or her  
17 medical opinion(s) or prior administrative medical finding(s), the more persuasive the medical  
18 opinions or prior administrative medical finding(s) will be.” 20 C.F.R. §§ 404.1520c(c)(1),  
19 416.920c(c)(1). Regarding “consistency,” the regulations provide “[t]he more consistent a  
20 medical opinion(s) or prior administrative medical finding(s) is with the evidence from other  
21 medical sources and nonmedical sources in the claim, the more persuasive the medical opinion(s)  
22 or prior administrative medical finding(s) will be.” 20 C.F.R. §§ 404.1520c(c)(2),  
23 416.920c(c)(2).

1       Here, the ALJ noted Dr. Sise examined Plaintiff and opined Plaintiff retained a  
2 “somewhat” fair ability to perform simple and repetitive tasks, but had a “limited” ability to: (1)  
3 perform detailed and complex tasks; (2) perform work activities on a consistent basis without  
4 special or additional instructions; (3) perform work duties at a sufficient pace; (4) maintain  
5 regular attendance in the workplace and complete a normal workday without interruptions; (5)  
6 interact with coworkers, superiors, and the public; and (6) adapt to the usual stresses encountered  
7 in the workplace. Tr. Tr. 523-26.

8       The ALJ found the record supports Dr. Sise’s opinion Plaintiff is limited to performing  
9 simple tasks with occasional public interaction. Tr. 25. However, the ALJ found “the treatment  
10 records do not support the rest of the limitations.” *Id.* In specific, the ALJ found Plaintiff’s  
11 mental status examinations were generally normal and Plaintiff’s symptoms improved with  
12 therapy and treatment. *Id.* The ALJ further found Dr.’s Sise’s opinion is not consistent with his  
13 own examination findings in that she could spell a five-letter word backward and forward, repeat  
14 six digits forward and four backwards, performed serial threes without error, and follow a three-  
15 step command. *Id.*

16       Plaintiff argues the ALJ erroneously failed to “offer any citations to the record to support  
17 his findings” other than indicating Dr. Sise’s opinions were inconsistent with his own  
18 examination of Plaintiff. Dkt. 10 at 6. Plaintiff further argues the ALJ erroneously substituted his  
19 opinion for Dr. Sise’s opinion in assessing the examination findings, and the ALJ in any event  
20 failed to offer any reason to reject Dr. Sise’s opinion Plaintiff is limited in her ability to interact  
21 with coworkers and superiors. *Id.*

22       The ALJ is charged with evaluating the medical evidence *Andrews v. Shalala*, 53 F.3d  
23 1035, 1043 (9th Cir. 1995), and the regulations direct ALJs to determine if a medical opinion is

1 supported by the source's own findings and objective evidence. *See* 20 C.F.R. § 404.1520c(c)(1).  
2 However, the ALJ must do more than offer conclusions; the ALJ must also explain why his or  
3 her interpretation, rather than the doctor's interpretation, is correct. *Orn v. Astrue*, 495 F.3d 625,  
4 632 (9th Cir. 2007). Here, the ALJ rejected Dr. Sise's opinion as inconsistent with his own  
5 findings. The ALJ erred in focusing only on Dr. Sise's mental status examination findings, when  
6 Dr. Sise cited other parts of his report as the foundation for most of the limitations that the ALJ  
7 found unsupported. *See* Tr. 526.

8 The ALJ also rejected Dr. Sise's opinion as inconsistent with treatment records showing  
9 Plaintiff's mental status examinations were generally normal and her symptoms improved with  
10 therapy and treatment. Tr. 25. Plaintiff challenges this finding as insufficiently vague and not  
11 supported by the portions of the record upon which the ALJ relied. The Commissioner argues the  
12 ALJ's determination to discount Dr. Sise's opinions is supported by the ALJ's discussion of the  
13 record in other portions of the ALJ's decision, and the Court should uphold that determination  
14 because it must assess the entire record.

15 The Court's obligation to examine the entire record does not relieve the ALJ of the duty  
16 to sufficiently explain why a medical opinion is rejected. This is because the Court cannot  
17 substitute its discretion for that of the ALJ's when the ALJ has failed to adequately set forth  
18 findings. While the ALJ should have set forth the specific bases of his determination, with  
19 citation to the record, in evaluating Dr. Sise's opinion, the Court can nonetheless discern the  
20 ALJ's rationale. *See Treichler v. Commissioner of SSA*, 775 F.3d 1090, 1098 (9th Cir. 2014)  
21 (Court will not fault the agency merely for explaining its decision with "less than ideal clarity."),

22 The ALJ discounted Dr. Sise's opinion as inconsistent with treatment records showing  
23 Plaintiff's mental status examinations were generally normal and her symptoms improved with

1 therapy and treatment. It does not take much for the Court to tie that conclusion, at page 25, to  
2 the ALJ's discussion on pages 23-24 where the ALJ specifically stated Plaintiff's mental status  
3 exams were generally normal and treatment records show improvement with treatment.

4 However, the records upon which the ALJ relied do not support the ALJ's finding they  
5 contradict Dr. Sise's opinions. Dr. Sise indicated the mental status examination he performed  
6 showed Plaintiff was not engaged in "substance use" and showed no evidence of malingering or  
7 facetious behavior. Tr. 520. The doctor thus did not opine Plaintiff's limitations were based upon  
8 Plaintiff's mental status examinations. Rather his report indicates Plaintiff's limitations are based  
9 upon the symptoms Plaintiff suffers from Major Depressive Disorder, Anxiety Disorder, and  
10 Agoraphobia with panic attacks. Hence, the fact Plaintiff generally has had normal mental status  
11 examinations does not contradict Dr. Sise's opinions

12 The ALJ's finding Plaintiff's treatment record contradicts Dr. Sise's opinion is not  
13 supported by substantial evidence. The ALJ cited the following portions of the record. Page 446  
14 (6F/3), Plaintiff's anxiety worsened, and that increasing medication may not necessarily improve  
15 her symptoms. Page 620 (11F/47), Patient is very anxious and cannot let go of ID theft issue, and  
16 is not getting better. Page 622 (11F/49), Plaintiff is overwhelmed physically and emotionally;  
17 valium works well for high stress, but alprazolam keeps her more functional at home. The  
18 provider also stated, "I'm not sure there is a medication plan available to make her more  
19 functional prior to resolution of her identity theft situation."). Page 551, Plaintiff showed  
20 improvement with medications but has high spikes of anxiety. Page 553 (10F/4), Plaintiff's  
21 anxiety is intermittent and somewhat improved but while her anxiety is improved it is not stable,  
22 Plaintiff's depression and insomnia are not adequately controlled and her energy and motivation  
23 is poor. Page 1089 Plaintiff continues to struggle with mood). Page 1090, Plaintiff has increased

1 depression and reactivation of assault trauma. Page 1096 (19F/9), provided discussed different  
2 anti-depressant because Plaintiff feels more depressed. Page 1100, Plaintiff's mood is more  
3 depressed.

4 The Court notes the ALJ found that Plaintiff has sought mental health treatment  
5 throughout the relevant period and her symptoms waxed and waned and appeared to worsen  
6 with psychosocial stressors. Tr. 23. Indeed, the portions of the record the ALJ cited above show  
7 that while Plaintiff exhibited periods of improvement, these periods were followed by periods of  
8 decline in functioning. The record shows Plaintiff suffers from significant instability and thus  
9 tends to support Dr. Sise's opinion Plaintiff is limited in her ability to work on a consistent basis  
10 and at a sufficient pace; maintain regular work attendance and complete a normal workday;  
11 interact with others; and adapt to the usual stresses.

12 The Court accordingly concludes the ALJ harmfully erred in discounting Dr. Sise's  
13 opinions and the case must be remanded.

14 **CONCLUSION**

15 For the foregoing reasons, the Commissioner's final decision is **REVERSED**, and the  
16 case is **REMANDED** for further administrative proceedings under sentence four of 42 U.S.C. §  
17 405(g). On remand, the ALJ shall reassess Dr. Sise's opinion, develop the record and  
18 redetermine RFC as needed, and proceed to the remaining steps as appropriate.

19 DATED this 16<sup>th</sup> day of March, 2023.

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**BRIAN A. TSUCHIDA**  
23 United States Magistrate Judge